1 2		T NO.: A.22-02-015 T NO.: A4NR-1- <b>PUBLIC</b>		
3	DATE:			
4	WITNE	SS: John Geesman		
5				
6	BE	FORE THE PUBLIC UTILITIES COMMISSION OF THE STATE OF		
7				
8		PREPARED TESTIMONY OF JOHN GEESMA	۹N	
9	ON	I BEHALF OF THE ALLIANCE FOR NUCLEAR RESP	ONSIBILITY	
10		("A4NR")		
10				
11		PROTECTED MATERIALS SUBJECT TO NONDISCLOSURE AGREE	EMENT	
12				
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## 1 I. INTRODUCTION: PG&E'S IMPRUDENT MANAGEMENT OF UOG.

- 2 Q01: Please state your name and business address for the record.
- 3 A01: My name is John Geesman, and my business address is: Dickson Geesman LLP, P.O. Box
- 4 177, Bodega, CA 94922.
- 5 Q02: Are your professional qualifications included in your testimony?
- 6 A02: Yes, my professional qualifications are contained in the Appendix to my testimony.
- 7 Q03: Was your testimony prepared by you or under your direction?
- 8 A03: Yes, it was.
- 9 Q04: Insofar as your testimony contains material that is factual in nature, do you believe it to
- 10 be correct?
- 11 A04: Yes, I do.
- 12 Q05: Insofar as your testimony contains matters of opinion or judgment, does it represent
- 13 your best judgment?
- 14 A05: Yes, it does.
- 15 Q06: Does this written submittal complete your prepared testimony and professional
- 16 qualifications?
- 17 A06: Yes, it does.

1 Q07: What is the purpose of your testimony?

2	A07: The purpose of my testimony is to provide evidence of PG&E's imprudent
3	administration and management during the record period of its utility-owned generation
4	facilities at Unit 2 of the Diablo Canyon Nuclear Power Plant ("DCNPP"). Between July 17, 2020
5	and November 3, 2021, DCNPP Unit 2 suffered 149.2 days of forced outages. At PG&E's
6	request, consideration of three DCNPP Unit 2 main generator forced outages in 2020 was
7	deferred from A.21-03-008 to this proceeding in order to enable the completion of root cause
8	evaluations. There were an additional two forced outages of the Unit 2 main generator in 2021,
9	as well as one forced outage of Unit 2 attributed to severe tube failure in Unit 2 Feedwater
10	Heater 2-5B.

- 11 In response to a data request from A4NR, PG&E calculated the costs of these six forced
- 12 outages to sum to \$178.6 million, as detailed below:<sup>1</sup>

13

Event	Date-Time Offline	Date-Time Online	Replacement Power Cost Estimate
1	7/17/2020 13:46	8/2/2020 12:25	\$12,276,673
2	10/15/2020 3:44	11/26/2020 13:31	\$49,326,713
3	12/2/2020 13:17	1/12/2021 17:44	\$41,932,354
4	2/3/2021 20:07	3/1/2021 10:14	\$43,208,116
5	4/19/2021 15:09	4/25/2021 5:23	\$3,754,147
6	10/15/2021 17:49	11/3/2021 5:01	\$28,070,513

<sup>&</sup>lt;sup>1</sup> ERRA-2021-PGE-Compliance\_DR\_A4NR\_002-Q003, p. 1. According to PG&E's data response, "The calculation methodology is consistent with the 2013 ERRA Stipulation Regarding Replacement Cost of Energy between the Public Advocates Office and PG&E. The calculations estimate net foregone CAISO market revenues and CAISO settlement impacts that are attributable to the Diablo Canyon Unit 2 outages. For example, applicable Resource Adequacy Availability Incentive Mechanism (RAAIM) penalties are the capacity costs attributable to the outage. Calculation methodology details are provided in PG&E's responses to the Public Advocates Office Master Data Request Questions 14-18."

1	Based upon PG&E's diminished market share for generation within its service territory, a
2	substantial majority of the costs of the DCNPP Unit 2 outages will likely be passed through to
3	Community Choice Aggregation and Direct Access customers under the Power Charge
4	Indifference Adjustment.
5	PG&E acknowledges that it has the burden to prove by a preponderance of evidence
6	that its administration of utility-owned resources like DCNPP Unit 2 satisfy a "reasonable
7	manager" standard. As stated in PG&E's 2021 ERRA Compliance Application, this means
8	utilities are held to a standard of reasonableness based upon the facts that are known or should
9	have been known at the time. The act of the utility should comport with what a reasonable
10	manager of sufficient education, training, experience, and skills using the tools and knowledge
11	at his or her disposal would do when faced with a need to make a decision and act. <sup>2</sup>
12	In its pending 2023 General Rate Case, PG&E has identified the recorded capital costs of
13	its controversial Unit 2 Main Generator Stator Project as \$79.7 million. The trouble-plagued
14	new stator, the source of five of the six Unit 2 outages and \$150.5 million of the PG&E-
15	calculated outage costs, was placed in service December 18, 2019. PG&E's earlier haphazard
16	managerial decisions on whether to complete the capital investment featured prominently in
17	the 2017 and 2020 general rate cases. <sup>3</sup>
18	Regarding the new stator, PG&E's testimony asserts that the utility "actively managed

19 Siemens in its performance of its contractual and warranty obligations"<sup>4</sup> but repeatedly points

<sup>&</sup>lt;sup>2</sup> PG&E Application, p. 6, citing D.11-10-002, p. 11, fn. 2 (quoting D.90-09-088, 37 CPUC 2d 488, 499 (1990)) and D.16-04-006, p. 12.

<sup>&</sup>lt;sup>3</sup> See A.21-03-008, A4NR Response to PG&E's 2020 ERRA Compliance Application, pp. 2 – 6.

<sup>&</sup>lt;sup>4</sup> PG&E Testimony, p. 4-13, lines 2 – 4.

1	to shortcomings in Siemens' performance. <sup>5</sup> Even if these blame-the-vendor claims are
2	accurate, PG&E cannot evade responsibility for the performance of its selected contractor. A
3	reasonable manager of utility-owned generation assets knows that it is not indemnified by its
4	customers (or departed load) from its acceptance of defective or improperly installed
5	equipment, or unsatisfactory performance by its vendors. PG&E's remedy for such deficiencies
6	must be anchored in the "contractual and warranty obligations" of its vendors, not a
7	presumptive reimbursement from its ratepayers for any lapse in its own diligence. PG&E's
8	testimony is silent on the reasonableness of its acceptance of the Unit 2 Main Generator
9	rebuild as satisfactorily completed, and silent on what redress it has sought or will seek from
10	those responsible for any inadequate performance. PG&E's customers (and departed load)
11	deserve better protection.
12	Q08: How did you determine that PG&E was imprudent in its administration and
13	management during the record period of its utility-owned generation facilities at DCNPP Unit
14	2?
15	A08: By carefully reviewing the root cause evaluations prepared by PG&E for each forced
16	outage (which are included in this testimony as Attachments A, B, and C) and focusing on the
17	performance deficiencies identified by PG&E, including admissions of nonconformity with
18	PG&E's own management standards. As explained in Attachment A – which examined the
19	forced outages initiated on July 17, 2020 (2Y22); October 15, 2020 (2Z22); December 2, 2020
20	(2G22); and February 3, 2021 (2H22) – each of these four outages involved

<sup>&</sup>lt;sup>5</sup> *Id.,* p. 4-12, line 33 – p. 4-17, line 33.

1	<sup>6</sup> As explained in Attachment B – which examined the forced
2	outage initiated on April 19, 2021 –
3	As explained in Attachment C – which
4	examined the forced outage initiated on October 15, 2021 (2Y23) –
5	
6	7
7	Q08: Does the \$178.6 million estimate of replacement power costs for the six forced outages
8	include the Unit 2 Auxiliary Feedwater ("AFW") system 8-day forced outage that commenced
9	July 23, 2020?
10	A08: No, because the Unit 2 AFW system outage occurred on day 6 of Outage Event 1 and
11	was over on day 14 of the 16-day Outage Event 1. Consequently, it did not independently
12	trigger a need for the replacement power identified above for Outage Event 1 and its costs
13	were a subset of those for Outage Event 1. The Nuclear Regulatory Commission ("NRC") issued
14	a notice of violation to PG&E for its failure to appropriately screen relevant operating
15	experience involving similar corrosion issues at two other nuclear plants:
16 17 18 19 20 21 22 23 24 25	On July 23, 2020, with Diablo Canyon Power Plant (DCPP), Unit 2 operating with the reactor plant in Mode 3 [i.e., offline, in hot standby], an approximately 3.9 gallon per minute through-wall leak was observed coming out of a carbon steel piping elbow under insulation in the auxiliary feedwater system. The auxiliary feedwater system is used at DCPP to automatically supply feedwater to the steam generators to remove decay heat from the reactor coolant system upon the loss of normal feedwater supply. The identified leak reduced the feedwater supply to one of four steam generators and rendered the auxiliary feedwater system for Unit 2 inoperable. Per the DCPP technical specifications, DCPP operators promptly

<sup>&</sup>lt;sup>6</sup> Attachment A, p. 97 of 177. <sup>7</sup> Attachment C, p. 3 of 103.

- maneuvered the plant to Mode 4 to satisfy the technical specification
   requirements. Further investigation by PG&E personnel determined that the
   cause of the leak was due to corrosion under insulation of the carbon steel
   piping, which is partially located in an outside environment susceptible to
   the general conditions of the maritime location of DCPP.
- 6 As part of the corrective actions taken in response to the event, PG&E personnel conducted a search of relevant operating experience received by 7 the site. It was noted that on May 19, 2009, PG&E received INPO Operating 8 9 Experience report No. 288818 describing corrosion of carbon steel piping under insulation of a cooling system located in an outside environment at 10 Waterford Steam Electric Station, Unit 3. The report noted three locations of 11 12 external corrosion (pitting) that exceed over 50 percent of the pipe wall thickness. On April 15, 2010, PG&E received INPO Operating Experience 13 report No. 30955 describing corrosion of carbon steel piping under 14 insulation of a cooling system at the South Texas Project Electric Generating 15 16 Station, also located outside. The report noted a through-wall leak in a 17 section of system piping. Both reports noted the possibility that uncoated carbon steel piping operating at mild temperatures and subject to outside 18 19 weather are susceptible to corrosion under insulation. The applicable PG&E operating experience procedure in place at the time, OM4.ID3, "Assessment 20 21 of Industry Operating Experience," Revision 16, requires that operating 22 experience reports received by the site be screened per applicability per Section 5.3, "Screening and Disseminating OPEX Documents." Section 5.3 23 24 requires that relevant operating experience is screened by subject matter 25 experts and appropriate corrective actions assigned as appropriate to 26 eliminate vulnerabilities and prevent a similar event from occurring at DCPP. 27 Contrary to the requirements of OM4.ID3, upon receipt of the two relevant 28 operating experience reports, PG&E personnel dispositioned the reports 29 without conducting any review of the auxiliary feedwater system or assigning any corrective actions related to the auxiliary feedwater system.<sup>8</sup> 30
- 31

32 The NRC's Office of Inspector General conducted an inquiry into the Unit 2 AFW outage,

- 33 noting that "In the last few years, we reviewed multiple allegations reported to us regarding the
- 34 NRC's oversight at Diablo Canyon Nuclear Power Plant."<sup>9</sup> The Inspector General's report

<sup>&</sup>lt;sup>8</sup> DIABLO CANYON POWER PLANT, UNITS 1 AND 2 – INTEGRATED INSPECTION REPORT 05000275/2020003 AND 05000323/2020003, October 29, 2020, accessible at <u>https://www.nrc.gov/docs/ML1923/ML19234A059.pdf</u>

<sup>&</sup>lt;sup>9</sup> Event Inquiry into the Nuclear Regulatory Commission's Oversight of the Auxiliary Feedwater System at Diablo Canyon Nuclear Power Plant, OIG CASE No. 20-025, March 25, 2022, accessible at

1	observed, "According to the NRC's and licensee's [i.e., PG&E's] risk information, the AFW
2	system at DCNPP—one of dozens of systems at DCNPP—is ranked among the top 10 most risk
3	important systems by achievement worth. Achievement worth is the increase in risk if the
4	system were assumed not to be there or failed." <sup>10</sup> The report stated that PG&E "identified that
5	the AFW piping had long-standing damage to the insulation and its aluminum covering, which
6	allowed moisture and contaminants to be absorbed by the insulation and caused corrosion on
7	the outside of the pipe." <sup>11</sup> The Inspector General concluded,

Through this event inquiry, we learned that the NRC did not identify long-8 9 degraded insulation that compromised the integrity of the AFW system 10 piping at DCNPP. We also learned that during an April 2020 inspection, the NRC failed to inspect the Unit 2 AFW pipe rack area, where a leak occurred, 11 12 and that the NRC's direct-inspection hours during the April 2020 inspection were far fewer than provided for in the applicable inspection procedure. 13 Senior NRC officials acknowledged that the inspections of the AFW system 14 15 did not meet their expectations, and that the objectives of the NRC's inspection procedures were not met. Additionally, through this event inquiry 16 we identified other areas of concern that potentially give the appearance of 17 18 less than optimal regulatory oversight.<sup>12</sup>

19

## 20 II. DCNPP UNIT 2 FORCED OUTAGE EVENTS 1, 2, 3, AND 4.

- 21 Q09: What sources of problematic vibrations were identified in PG&E's root cause evaluation
- of the 2Y22, 2Z22, 2G22, and 2H22 forced outages?
- 23 A09: As identified in PG&E's root cause evaluation

https://www.oversight.gov/report/NRC/Event-Inquiry-Nuclear-Regulatory-Commission%E2%80%99s-Oversight-Auxiliary-Feedwater-System-Diablo



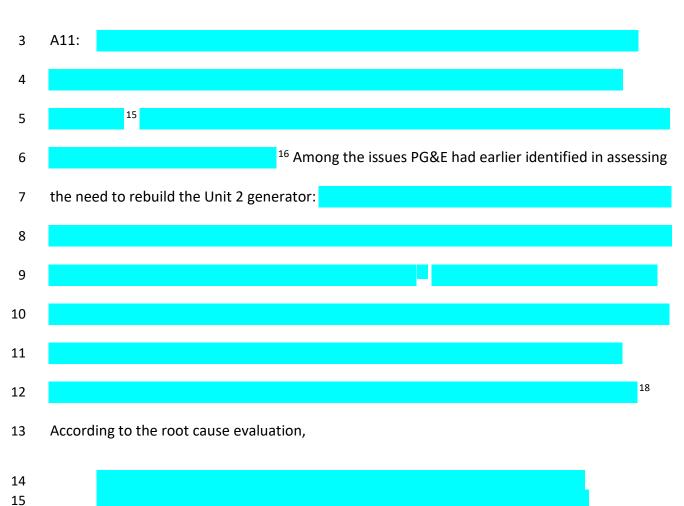
1 Q10: How did PG&E's root cause evaluation of outages 2Y22, 2Z22, 2G22, and 2H22 describe

## 2 resonant frequency and magnetic forcing frequency?



<sup>14</sup> *Id.,* p. 21 of 177.

1 Q11: Did the PG&E root cause evaluation of these four outages identify any pre-R21 (i.e., pre-



2 rebuild) concerns with excessive vibrations in the Unit 2 main generator?

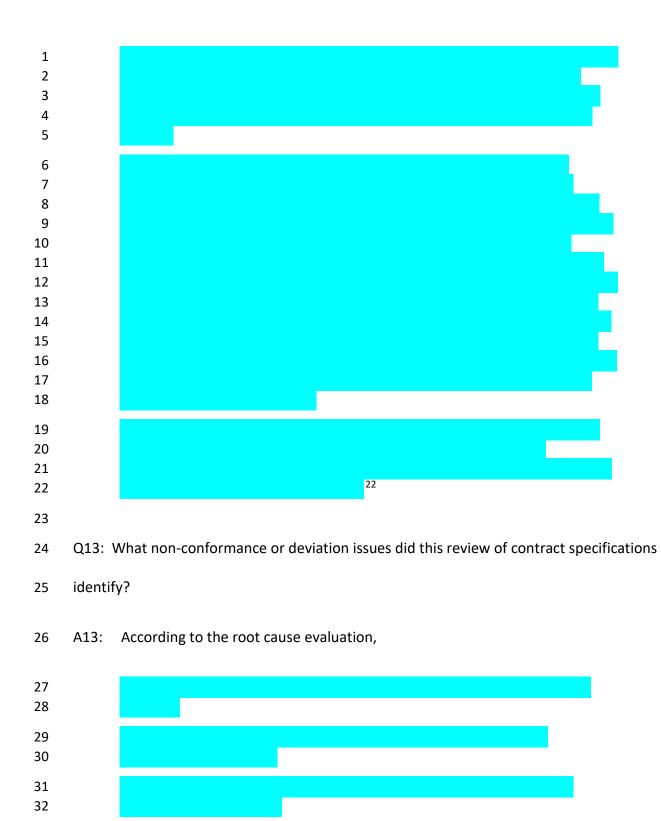
20

21

- <sup>16</sup> *Id.,* p. 6 of 177.
- <sup>17</sup> *Id.*, p. 20 of 177.
- <sup>18</sup> *Id.*, p. 137 of 177.
- <sup>19</sup> *Id.,* p. 51 of 177.

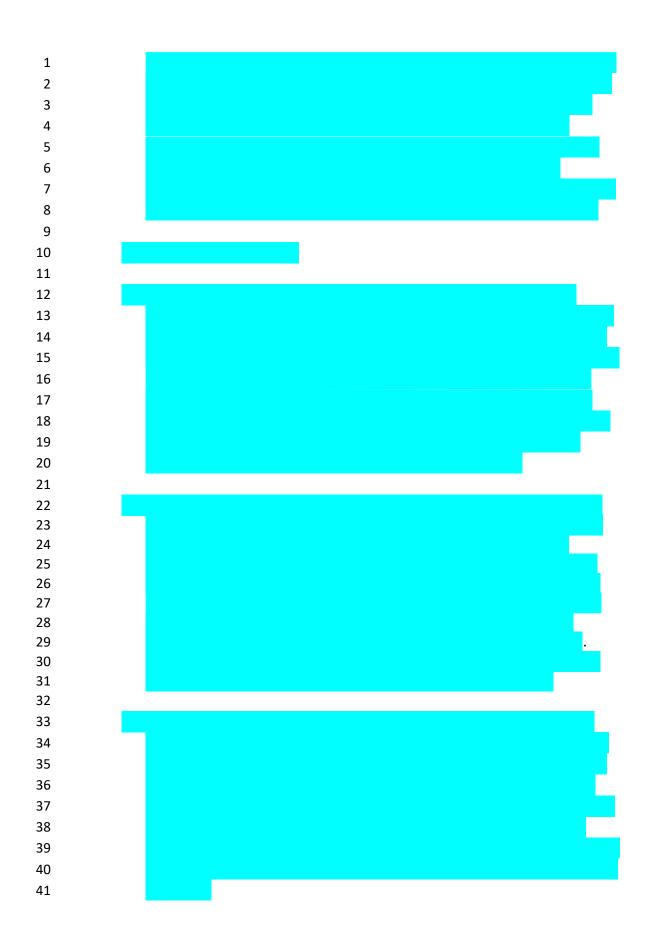
<sup>&</sup>lt;sup>15</sup> *Id.,* p. 19 of 177.

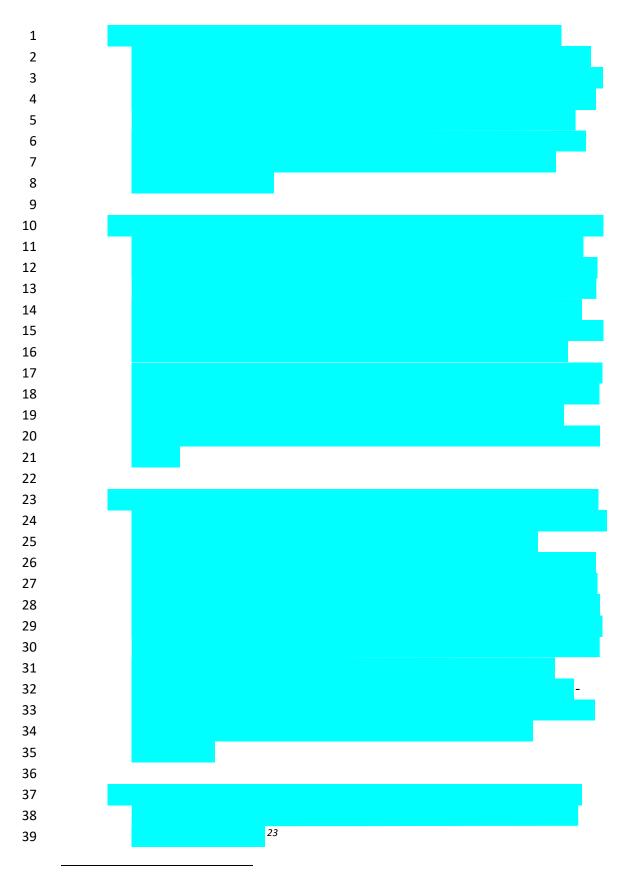




<sup>22</sup> *Id.*, p. 28 of 177.



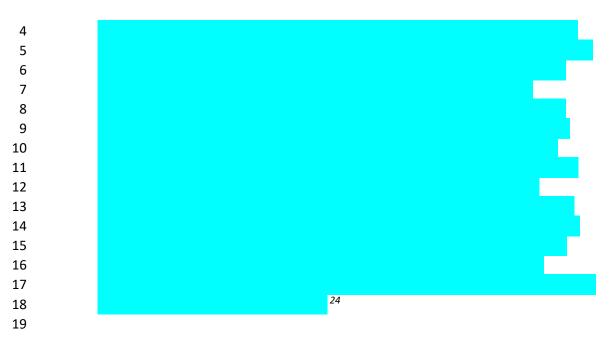




 $^{\rm 23}$  Id., pp. 28 of 177 – 30 of 177. Italics and underlines in original.

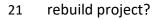
1 Q14: What conclusions did the root cause evaluation draw from its review of applicable

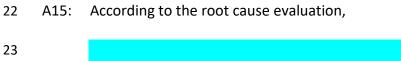
## 2 contract specifications?



3 A14: According to the root cause evaluation,

20 Q15: How did the root cause evaluation assess PG&E's owner acceptance process for the

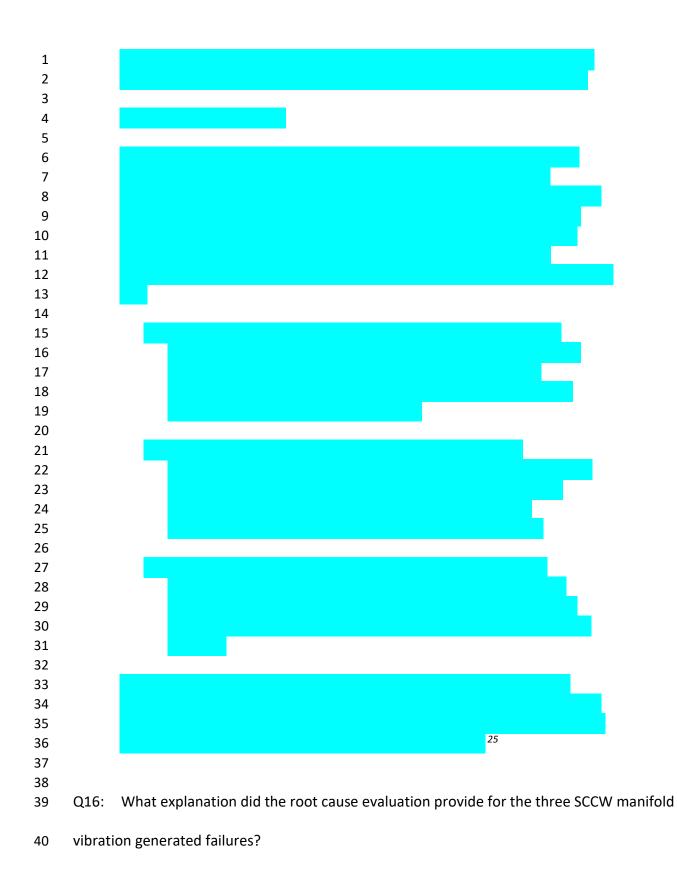






<sup>&</sup>lt;sup>24</sup> *Id.*, p. 30 of 177. Italics in original.





<sup>&</sup>lt;sup>25</sup>*Id.*, pp. 42 of 177 – 43 of 177. Italics in original.

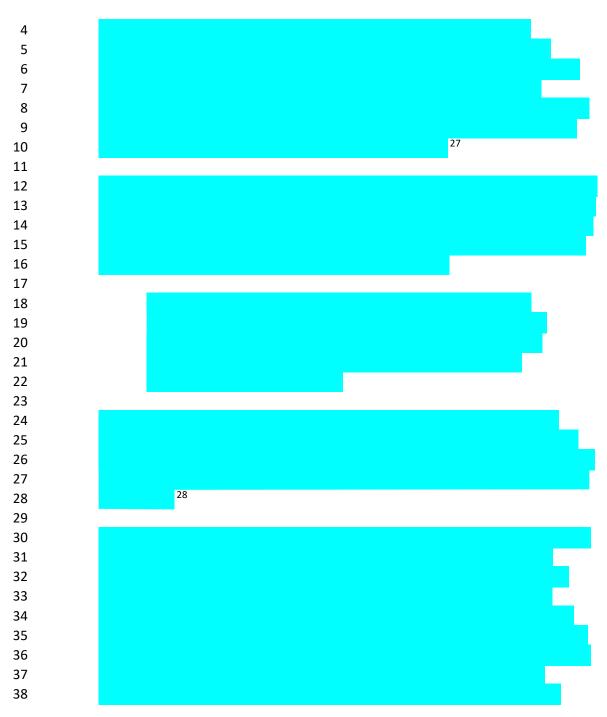


1 A16: According to the root cause evaluation,

<sup>26</sup> *Id.*, pp. 85 of 177 – 86 of 177. Underline in original.

1 Q17: How did the root cause evaluation describe PG&E's and Siemens' understanding of

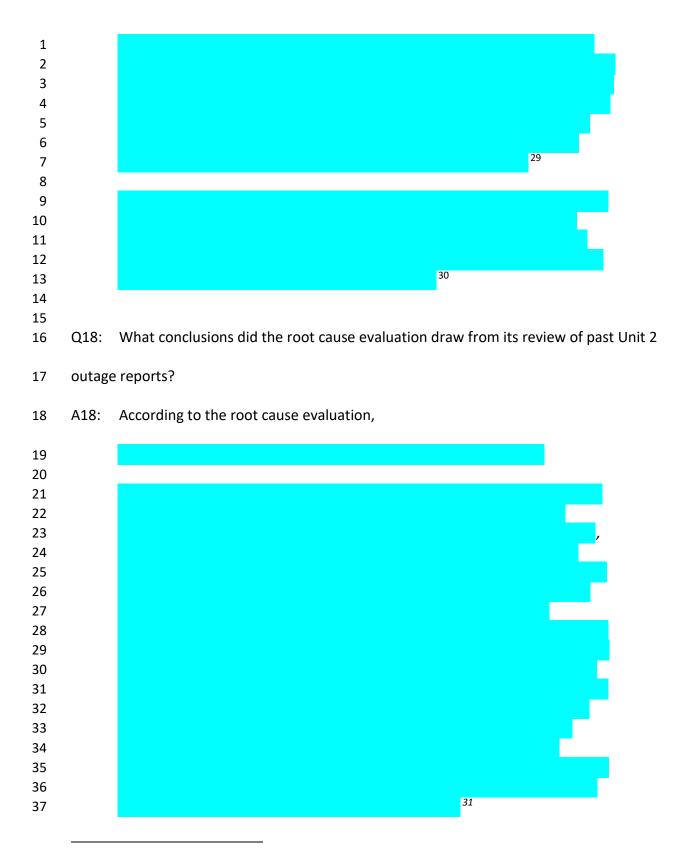
2 design aspects of the Unit 2 Main Generator frame vibrations prior to 2R22?



3 A17: According to the root cause evaluation,

<sup>&</sup>lt;sup>27</sup> *Id*., p. 89 of 177.

<sup>&</sup>lt;sup>28</sup> *Id.*, p. 90 of 177. Italics and boldface type in original.



<sup>&</sup>lt;sup>29</sup> *Id.*, p. 91 of 177.

<sup>30</sup> *Id.*, p. 92 of 177.

<sup>&</sup>lt;sup>31</sup> *Id.*, pp. 147 of 177 – 148 of 177. Italics in original.

- 2 Q19: How did the root cause evaluation describe Siemens' testing deficiencies related to the
- Q20: How did the root cause evaluation apply PG&E's Organizational Learning Tool in assessing causation of these four outages (i.e., 2Y22, 2Z22, 2G22, and 2H22)?
- 4 A19: According to the root cause evaluation,

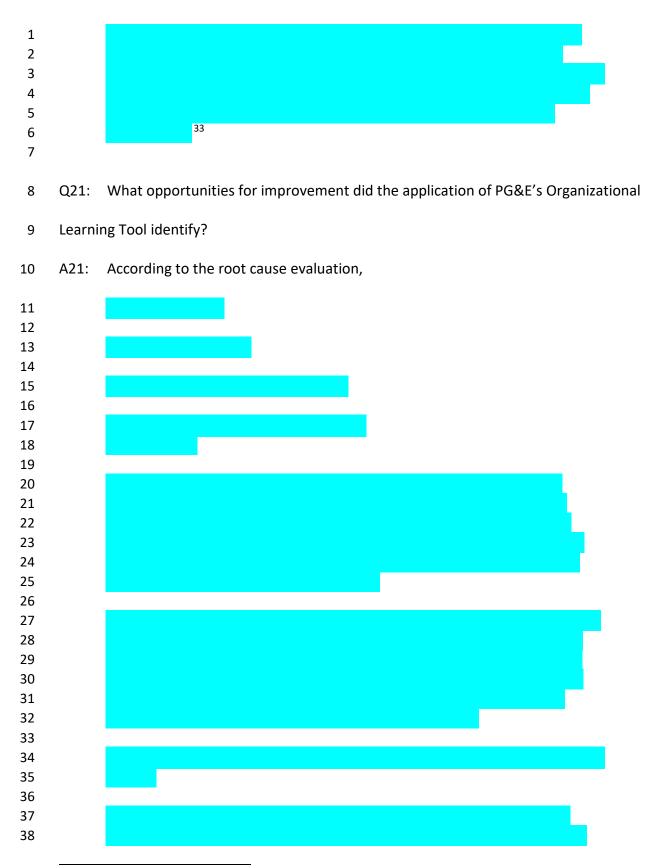
high end-winding vibrations?

<sup>32</sup> *Id.*, pp. 100 of 177 – 101 of 177.

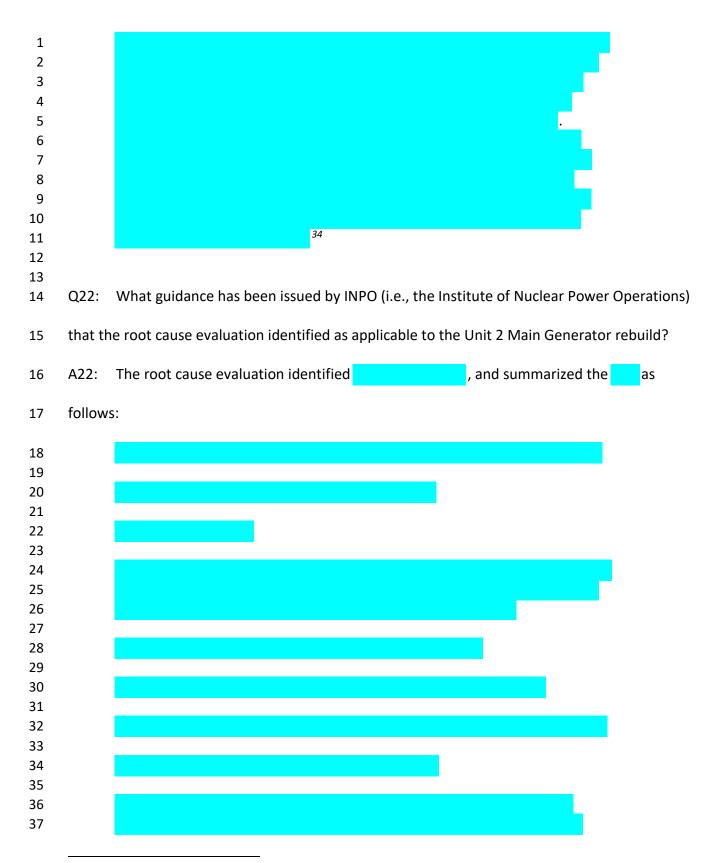
A20:

According to the root cause evaluation,

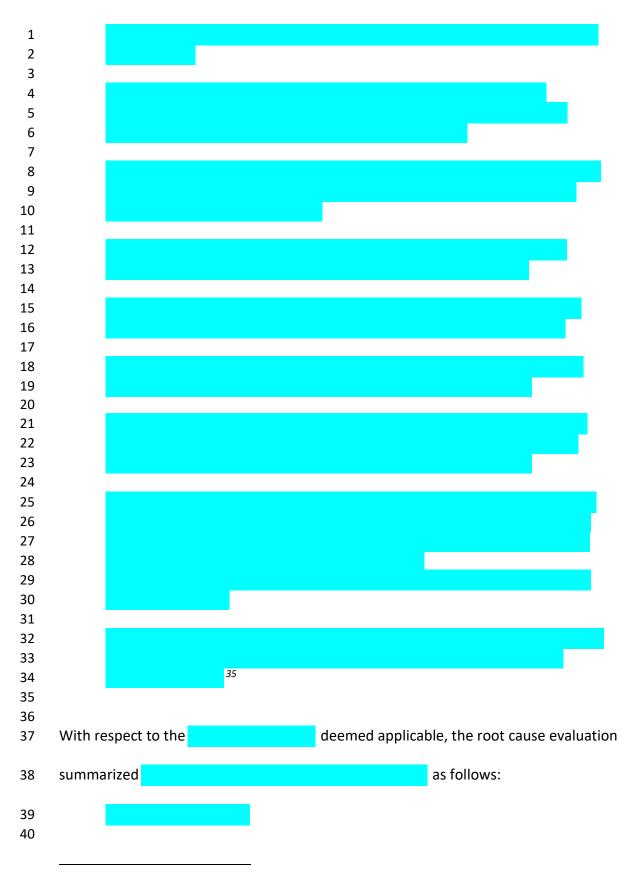




<sup>&</sup>lt;sup>33</sup> *Id.*, pp. 40 of 177 – 41 of 177.



 $^{34}$  *Id.*, pp. 120 of 177 – 121 of 177. Italics and boldface type in original.

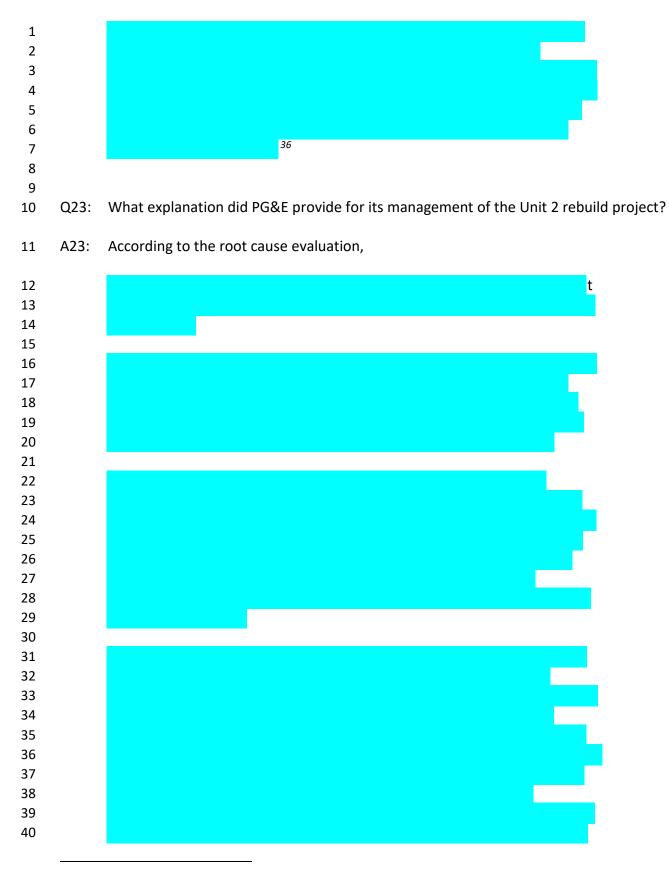


<sup>35</sup> *Id.*, pp. 156 of 177 – 157 of 177. Italics and underline in original.





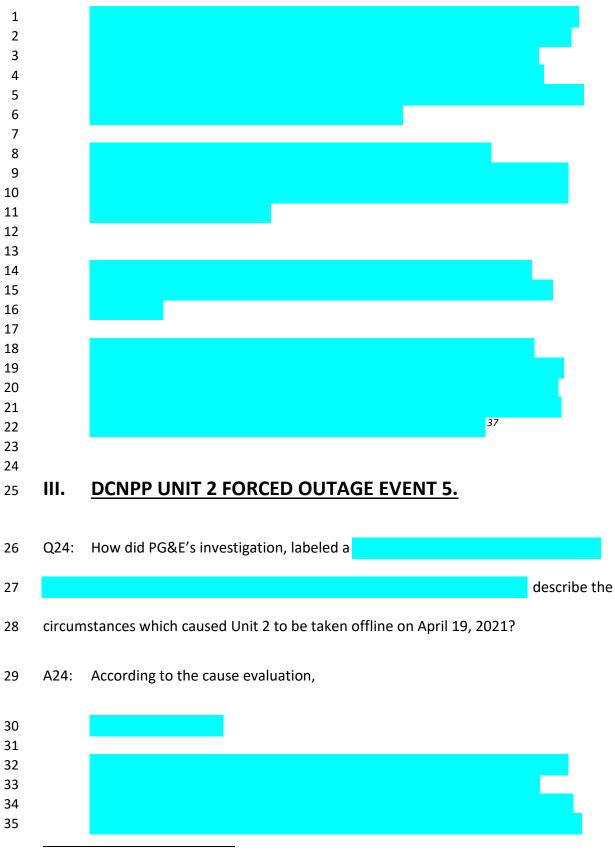




 $^{36}$  Id., pp. 157 of 177 – 159 of 177. Italics and underline in original.

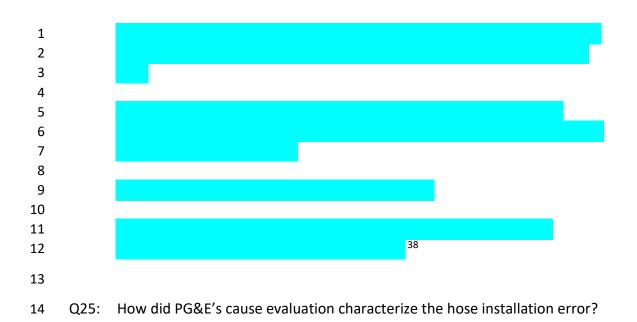


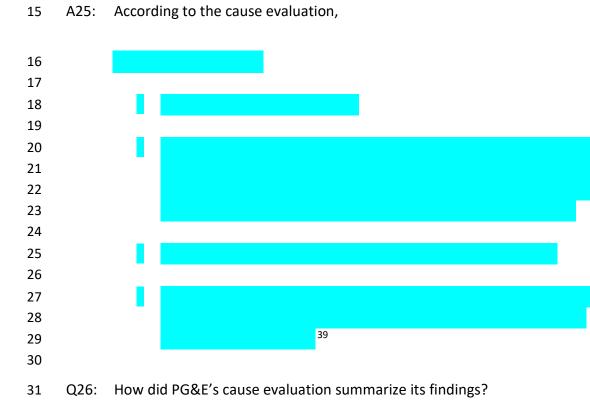


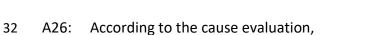








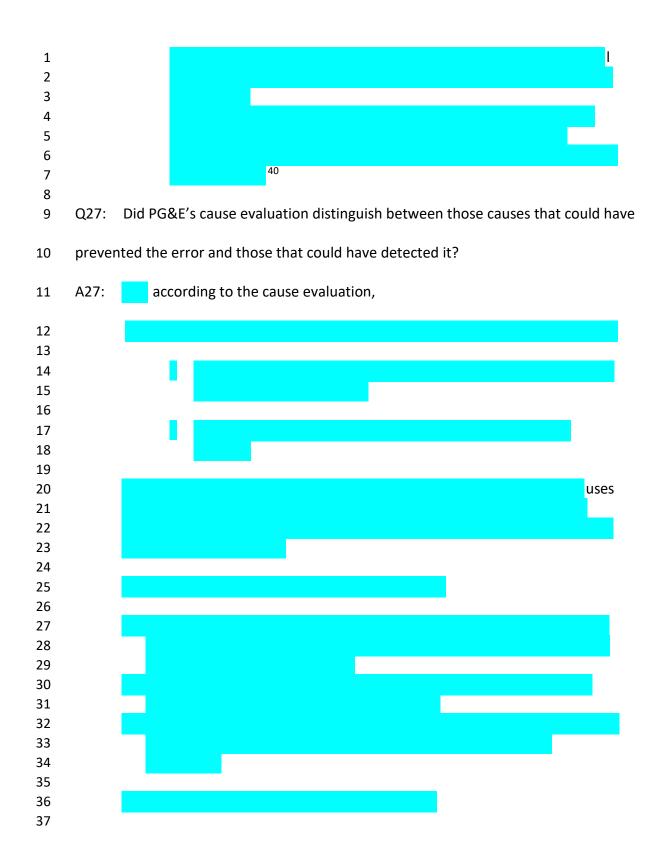




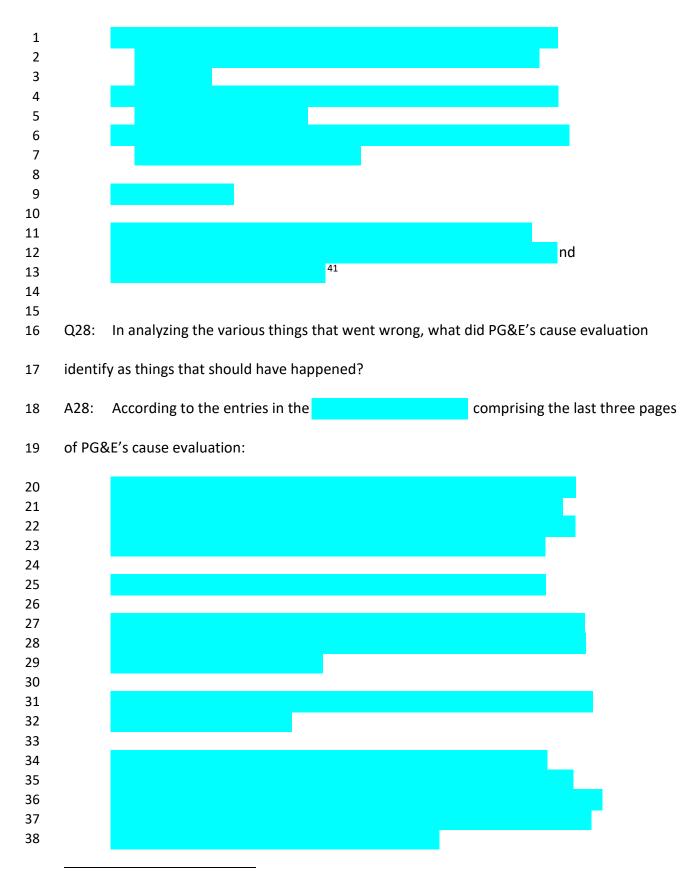
<sup>&</sup>lt;sup>38</sup> Attachment B, pp. 8 – 9.

<sup>&</sup>lt;sup>39</sup> *Id.*, p. 4. Boldface type in original.





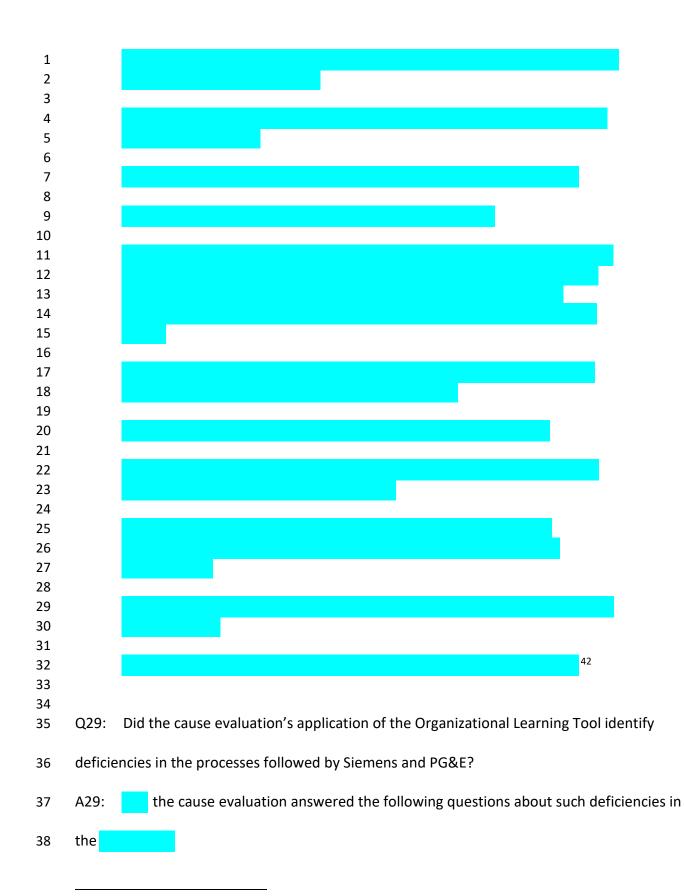
<sup>40</sup> *Id.*, pp. 3 – 4.











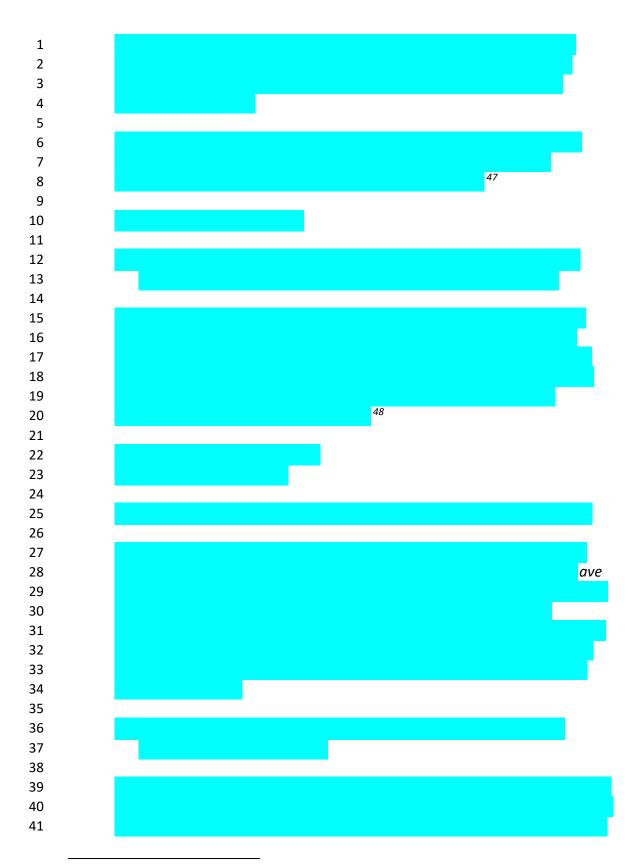
<sup>&</sup>lt;sup>42</sup> *Id.*, pp. 54 – 56 of pdf. Underlining added to denote column headings.



<sup>&</sup>lt;sup>43</sup> *Id.*, p. 40. Boldface type and italics in original.
<sup>44</sup> *Id.*, p. 41. Boldface type and italics in original.



<sup>&</sup>lt;sup>45</sup> *Id.*, pp. 41 – 42. Boldface type and italics in original.
<sup>46</sup> *Id.*, p. 43. Boldface type and italics in original.

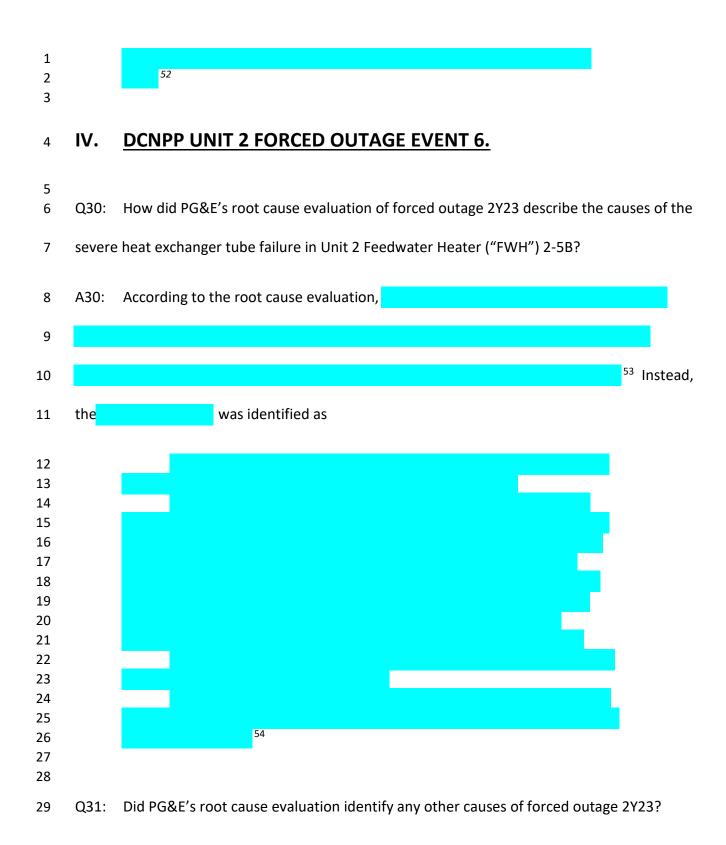


 $^{\rm 47}$  Id., p. 44. Boldface type and italics in original.  $^{\rm 48}$  Id.



 <sup>&</sup>lt;sup>49</sup> Id., p. 46. Boldface type and italics in original.
 <sup>50</sup> Id.
 <sup>51</sup> Id., p. 46. Boldface type and italics in original. The question posed in was,
 PG&E's answer was in the , with the elaboration,

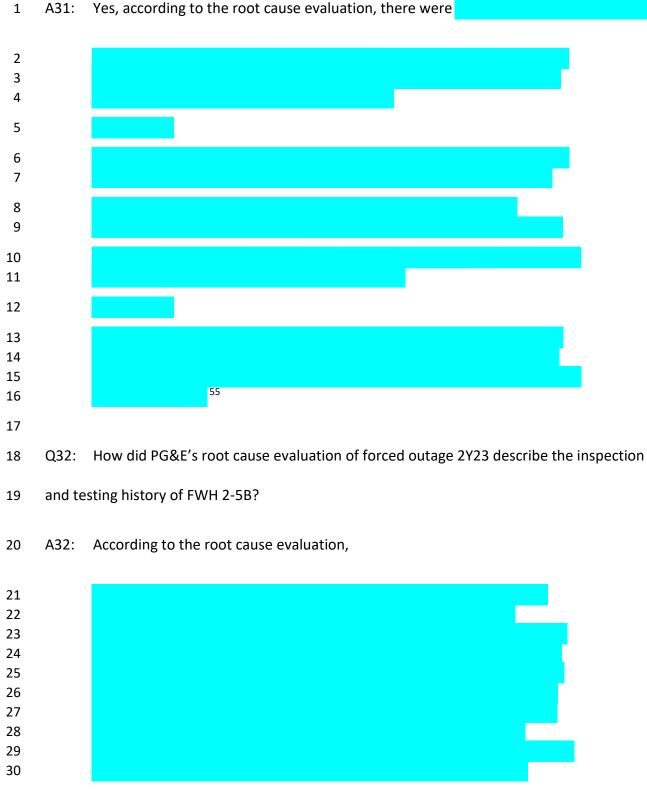
*ld.,* p. 47.



<sup>&</sup>lt;sup>52</sup> *Id.*, p. 50. Boldface type and italics in original.

<sup>&</sup>lt;sup>53</sup> Attachment C, p. 5 of 103.

<sup>&</sup>lt;sup>54</sup> *Id.*, pp. 5 of 103 – 6 of 103.

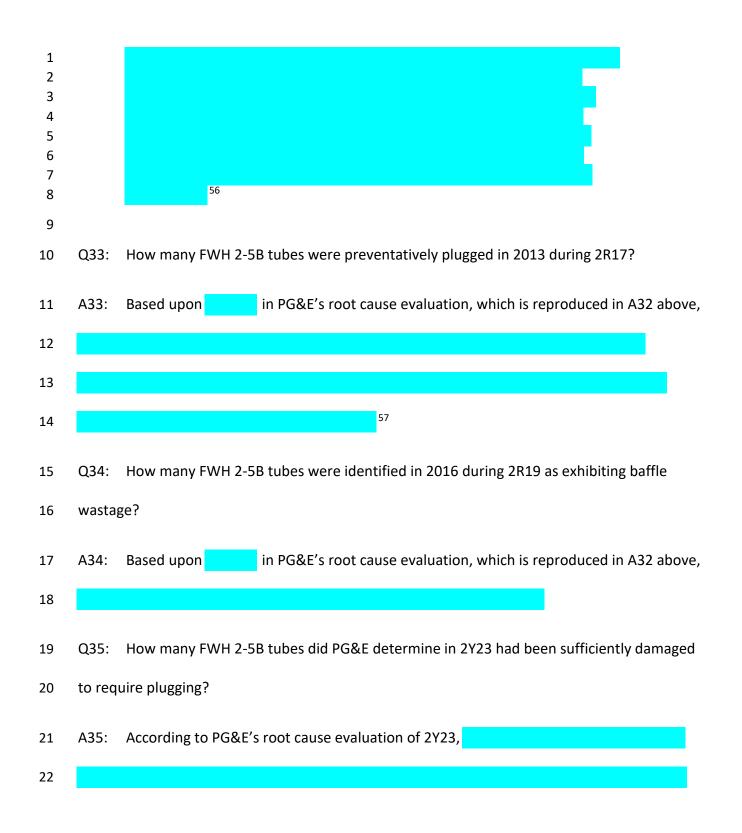


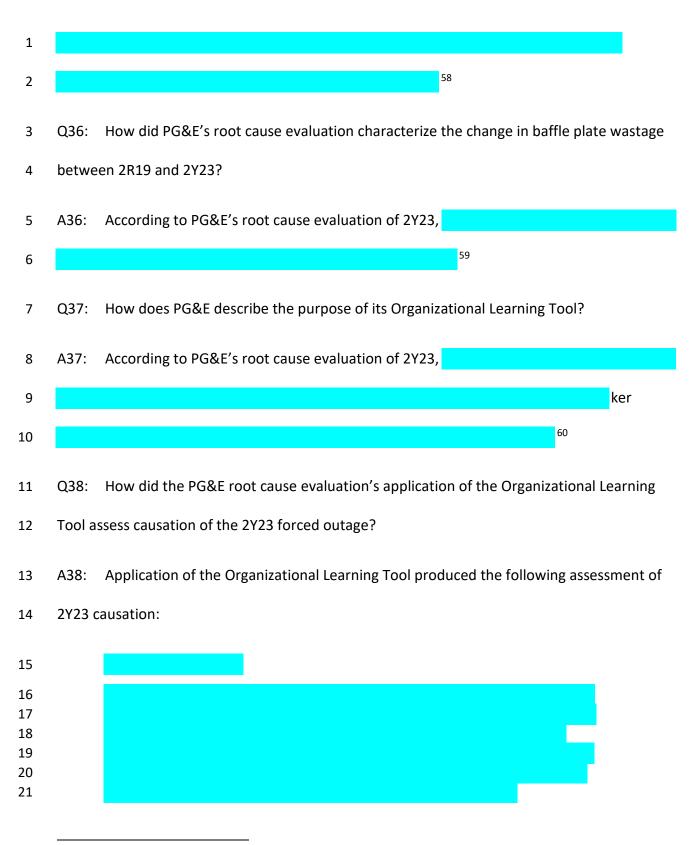
Yes, according to the root cause evaluation, there were A31:

<sup>&</sup>lt;sup>55</sup> *Id.*, p. 6 of 103. Boldface type in original.







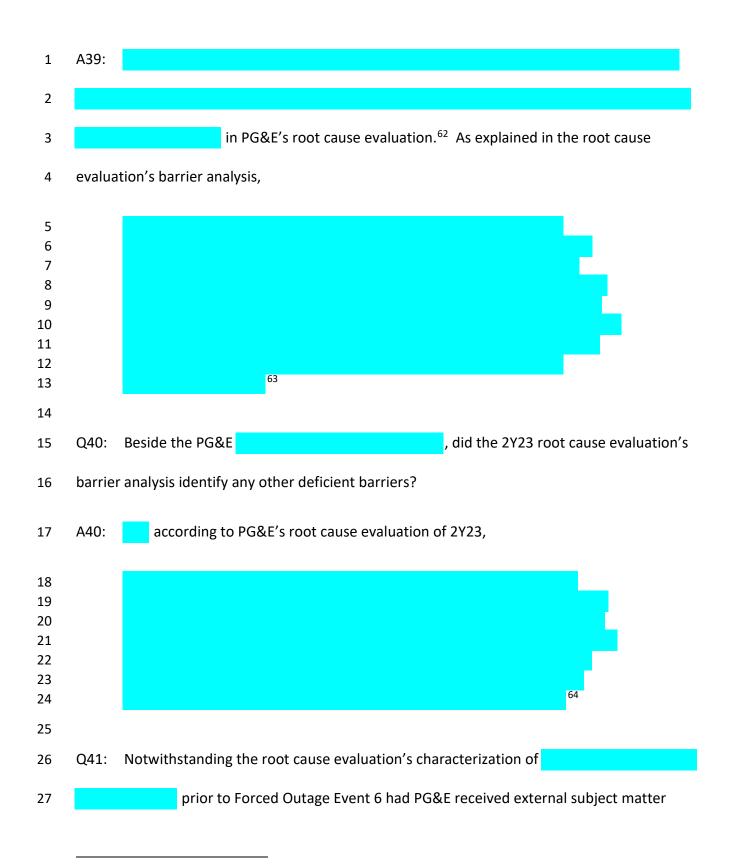


<sup>&</sup>lt;sup>58</sup> *Id.,* p. 24 of 103.

<sup>&</sup>lt;sup>59</sup> *Id.,* p. 17 of 103.

<sup>&</sup>lt;sup>60</sup> *Id.,* p. 65 of 103.



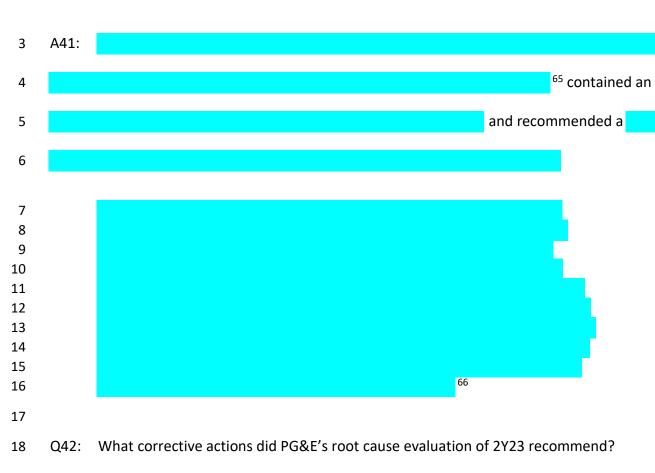


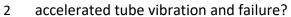
<sup>&</sup>lt;sup>62</sup> *Id.,* p. 90 of 103.

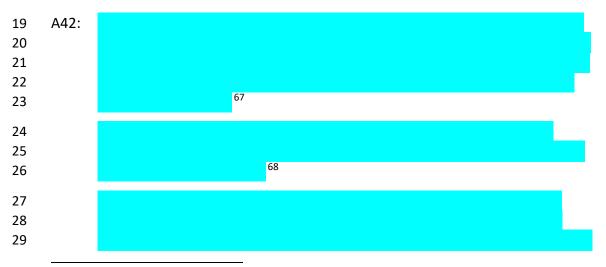
<sup>&</sup>lt;sup>63</sup> *Id.,* p. 60 of 103.

<sup>&</sup>lt;sup>64</sup> *Id.,* p. 24 of 103.

1 expert advice on the relationship between damage to drain cooler shrouds and the risks of







<sup>65</sup> ERRA-2021-PGE-Compliance\_DR\_A4NR\_003-Q001Atch01b-CONF.

<sup>67</sup> Attachment C, p. 148 of pdf.

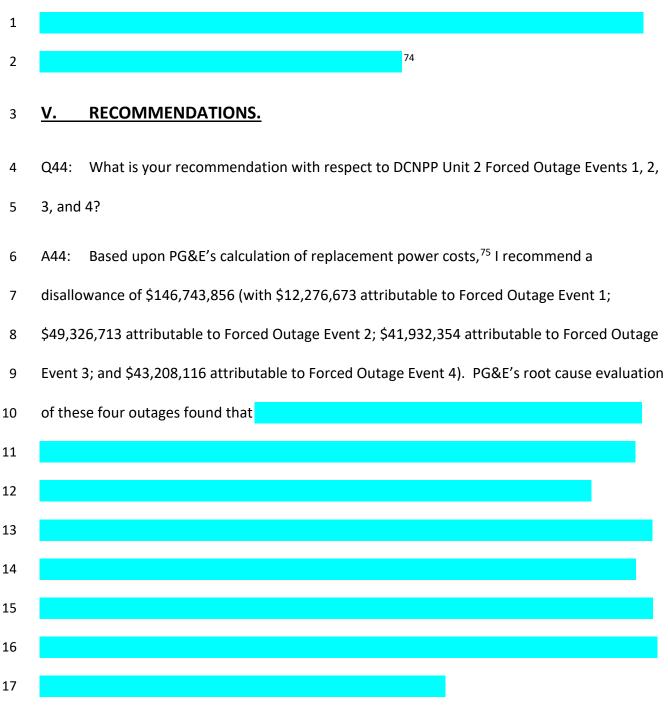
<sup>&</sup>lt;sup>66</sup> *Id.,* p. 50 of 146.

<sup>&</sup>lt;sup>68</sup> *Id.,* p. 150 of pdf.



- <sup>70</sup> *Id.,* p. 153 of pdf.
- <sup>71</sup> *Id.*, p. 155 of pdf.
- <sup>72</sup> *Id.,* p. 157 of pdf.
- <sup>73</sup> *Id.,* p. 158 of pdf.

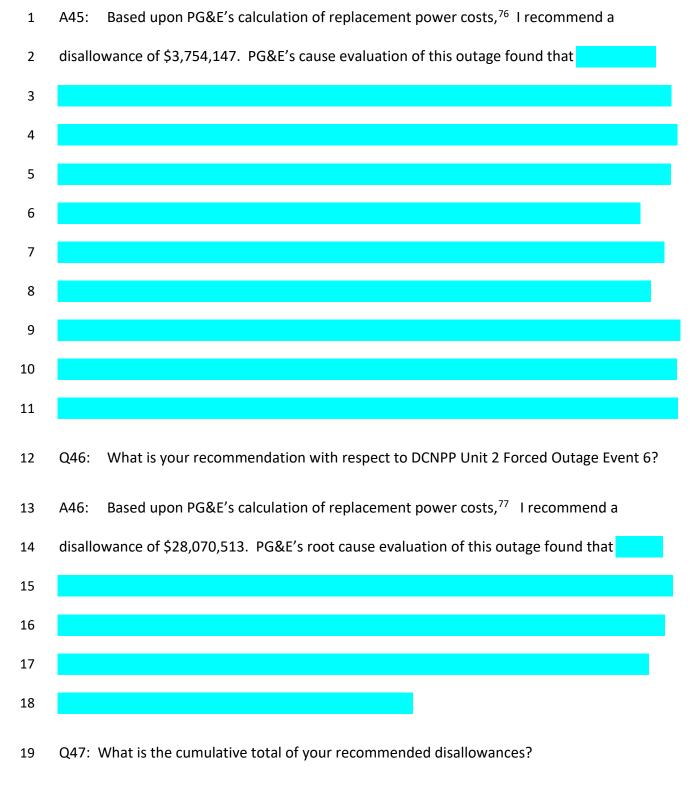
<sup>&</sup>lt;sup>69</sup> *Id.,* p. 151 of pdf.



18 Q45: What is your recommendation with respect to DCNPP Unit 2 Forced Outage Event 5?

<sup>&</sup>lt;sup>74</sup>*Id.,* p. 100 of 103.

<sup>&</sup>lt;sup>75</sup> ERRA-2021-PGE-Compliance\_DR\_A4NR\_002-Q003, p. 1.



20 A47: \$178,568,516.

<sup>77</sup> Id.

<sup>&</sup>lt;sup>76</sup> Id.

1	APPENDIX: QUALIFICATIONS OF JOHN GEESMAN
2 3	John L. Geesman is an attorney with the law firm, Dickson Geesman LLP, and a member
4	in good standing of the California State Bar.
5	Mr. Geesman served as a member of the California Energy Commission from 2002 to
6	2008, and was the agency's Executive Director from 1979 to 1983. While a Commissioner, he
7	chaired the Commission's Facilities Siting Committee during a period when nearly two dozen
8	new power plants were approved for construction. Between his two tours at the Energy
9	Commission, Mr. Geesman spent nineteen years as an investment banker focused on the U.S.
10	bond markets and served as a financial advisor to municipal electric utilities throughout the
11	western states.
12	Mr. Geesman has a long history of engagement with issues related to regulatory
13	compliance, resource planning, environmental policy, financial management, and risk practices.
14	This is demonstrated by his service in numerous leadership capacities, including stints as:
15	Co-Chair of the American Council on Renewable Energy;
16	Chairman of the California Power Exchange;
17	• President of the Board of Directors of The Utility Reform Network (nee Toward Utility
18	Rate Normalization);
19	• Member of the Governing Board of the California Independent System Operator; and,
20	Chairman of the California Managed Risk Medical Insurance Board.
21	Mr. Geesman has testified as an expert witness before the California Public Utilities
22	Commission on many occasions. He is a graduate of Yale College and the University of
23	California Berkeley School of Law.

## Attachment A

This Attachment is comprised entirely of protected materials subject to a nondisclosure agreement between PG&E and A4NR. In accordance with the Notice of Availability served by A4NR on October 31, 2022 to the official service list for A.22-02-015, A4NR will provide an electronic copy of Attachment A to any individual on the service list eligible under the nondisclosure agreement to receive confidential materials in this proceeding.

## Attachment B

This Attachment is comprised entirely of protected materials subject to a nondisclosure agreement between PG&E and A4NR. In accordance with the Notice of Availability served by A4NR on October 31, 2022 to the official service list for A.22-02-015, A4NR will provide an electronic copy of Attachment B to any individual on the service list eligible under the nondisclosure agreement to receive confidential materials in this proceeding.

## Attachment C



This Attachment is comprised entirely of protected materials subject to a nondisclosure agreement between PG&E and A4NR. In accordance with the Notice of Availability served by A4NR on October 31, 2022 to the official service list for A.22-02-015, A4NR will provide an electronic copy of Attachment C to any individual on the service list eligible under the nondisclosure agreement to receive confidential materials in this proceeding.